

SAN DIEGO COUNTY PROBATION DEPARTMENT



2006-2007

ANNUAL REPORT



Celebrating 100 Years
1907-2007

DEPARTMENT OVERVIEW

The Probation Department is celebrating its centennial year of protecting the safety of San Diego County residents, rehabilitating offenders, and advocating for victim's rights. This annual report provides a brief review of the department's activities in fiscal year 2006/07 and highlights programs that are keeping the Department on the cutting edge of the probation field.

The Department is organized into four service divisions: Administrative Services, Adult Field Services, Juvenile Field Services, and Institutional Services. Collectively the department's 1,000 sworn officers and 400 support staff supervise 19,000 adults and 4,000 juveniles in the community; 900 juveniles in detention/treatment; and work with an additional 1,000 at-risk juveniles using innovative prevention programs to ensure they remain law abiding.

HISTORICAL ROOTS

The Department's history can be traced to Wednesday, October 23, 1907 when the Superior Court appointed a Probation Committee to create what later became known as the San Diego County Probation Department. The committee consisted of three members of the Board of Supervisors and four citizens. They soon hired the county's first probation officer, Jacob A. Reed, to supervise both adults and juveniles. The Board of Supervisors purchased a seven-bedroom farmhouse on 1.5 acres in Mission Valley to serve as the county's first juvenile detention home. The first superintendent and matron, Mr. and Mrs. F. Phelps, moved into the home on November 4, 1909. The home served both delinquents and dependents, from infants to teenagers.

The Superior Court appointed the second and third probation officers, Lillie A. Reed (Jacob's wife) and Mary Beck, in April 1911. The county's auditor refused to pay their monthly salaries of \$120 and \$100 respectively, on the grounds that it was illegal for females to work for the county government. The Court of Appeals ultimately ruled in favor of the women, and they were paid their salaries plus interest.

Sarah Anthony became the Detention Home superintendent on February 1, 1919. There were 17 youth at the home on her first day. She taught them to raise chickens, rabbits, vegetables, and bees. The Detention Home was expanded several times and by 1927 had 20 rooms and an eight bed dormitory for older boys; 22 rooms for girls; 13 rooms for small boys; three schoolrooms; a manual training shop; 17 bedrooms for staff; and additional offices and rooms for operations.

The first juvenile camp was established on December 15, 1936 at the base of Mount Woodson in Ramona. In 1942, another camp in Ramona was opened to house younger boys. Combined they housed a maximum of 60 boys, who spent 20 to 30 hours per week clearing fire breaks for the state and attending school at night.



In 1942, there were two assistant probation officers assigned to the adult division who completed 334 pre-sentence reports including social studies while supervising 429 probationers.

The Detention Home, later named the Anthony Home, was plagued with overcrowding and fire code violations throughout the 1940's. In 1950 the



voters passed a bond measure to build a new detention home. Juvenile Hall was completed in 1954 for \$1.25 million. It was called the finest juvenile detention facility in the nation by the San Diego Union. On June 30, 1954, officers transferred 91 wards from the Anthony Home to Juvenile Hall. It was designed for 111, but could accommodate 160 youth with double bunking. Three units served boys, two served girls.

The Girls Rehabilitation Facility began operation in July 1963 when 18 girls moved into an unused portion of Juvenile Hall. The program emphasized freedom of choice, impulse control, responsibility, and cooperative living. On December 3, 1966, Las Colinas was dedicated as the Girls Rehabilitation Facility. It housed a maximum of 60 girls 14-17 years old. Girls served four to five month sentences there.

Volunteers In Probation (VIP) became incorporated in the summer of 1970. Reuben Garcia, a 47 year old construction worker, became the first VIP. The Reverend David Ellisor became the first religious coordinator.

The current Juvenile Court was built in 1985 replacing the old court that now serves as Intake, Booking, and Release at Juvenile Hall. In 1992 Juvenile Hall underwent a major remodeling project. Air conditioning, a new 90-bed wing, three classrooms, and the Sally Port were all added.

Facing overcrowding at Juvenile Hall and overflowing caseloads in the late 1990's, Supervisor Ron Roberts lobbied the federal government to include San Diego in a nationwide pilot project to create an evidence-based juvenile justice system that's based on a continuum of care including prevention, intervention, diversion, treatment, and incarceration. The system, which later evolved into the Breaking Cycles Program, relies heavily on collaboration from community based organizations, law enforcement, schools, the court, and local government to succeed. It became a model for juvenile justice systems across the nation.

More recently Adult Field Services has instituted a ground breaking program for adult offenders aged 18-24. The Youthful Offender Reentry Program begins while probationers are still incarcerated and provides them with a re-entry plan that includes mental health and substance abuse treatment, job training, access to education, and housing assistance.

The future of probation includes using technology to aid in closer supervision of offenders. The DUI Unit is using alcohol-sensing ankle bracelets to monitor probationers convicted of multiple DUI offenses and the Sex Offender Unit is using GPS devices to monitor the movements of sex offenders around the clock.

INTRODUCTION

Administrative Services provides leadership and support to ensure the efficient operation of probation services throughout the county. Administrative Services maintains fiscal stability; customer satisfaction; a skilled, diverse and competent workforce; essential infrastructure; accountability; and transparency to guarantee that the County's strategic initiatives (Kids, Environment, and Safe and Livable Communities) remain the focus of all probation programs and services. Administrative Services divisions include Management Services; the Research Unit; Development Unit; Infrastructure Unit; and Public Affairs.



Rosario Rull
Probation Manager

MANAGEMENT SERVICES

Management Services coordinates the functions of the Fiscal and Accounting units, the Contract and Procurement Unit, Human Resources, Facilities Management and IT Development and Infrastructure. In FY 06-07, the Fiscal and Accounting units developed and managed a \$156 million budget and provided appropriate oversight and audits to ensure accountability and transparency. The Department requires a high level of sophistication in its recruitment, hiring and retention strategy.

These services are provided by dedicated teams of personnel officers, background investigators, training and development officers and internal affairs personnel.

The Training and Development Unit provides in-house training to more than 1,000 sworn peace officers, who must receive a minimum of 40 hours of training per year. This training includes the use of firearms, non-lethal force, de-escalation techniques, search and seizure, and more.

The Contract and Procurement Unit manages over 130 revenue and expenditure contracts and agreements for adult and juvenile services with 22 community-based organizations, 7 school districts, and 14 other government agencies.



Natalie Pearl, P.h.D.
Probation Director

RESEARCH & EVALUATION

Under the leadership of Dr. Natalie Pearl, the research unit focuses on more closely aligning the department with evidence based practices; practices that have been shown through valid research to have the ability to reduce recidivism. Major initiatives of the unit include developing and maintaining department wide performance measures, providing accurate and timely information to internal and external stakeholders, and providing evaluations of innovative programs within the department.

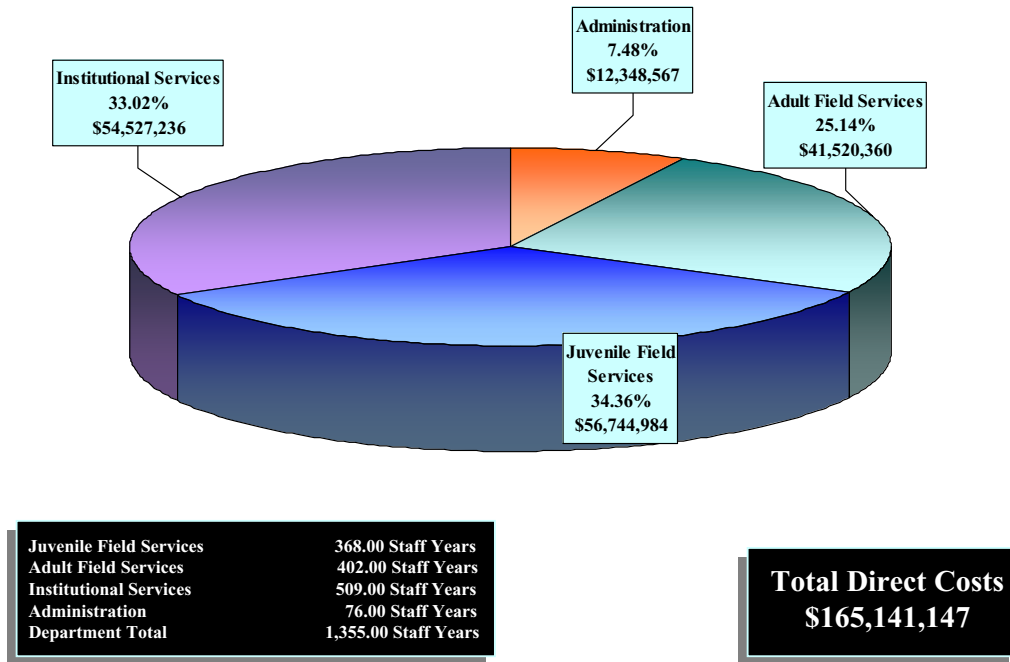


Derryl Acosta
Public Affairs Officer

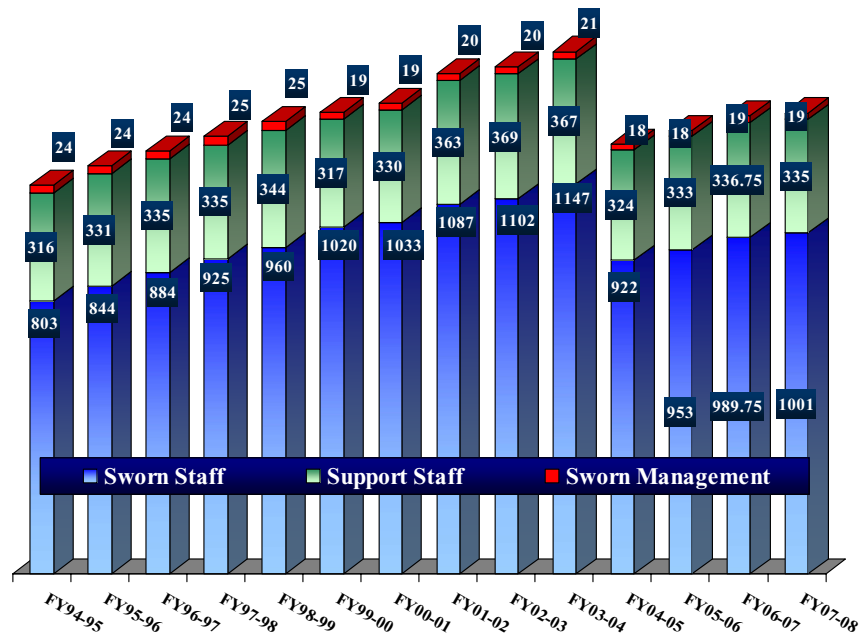
PUBLIC AFFAIRS

Public Affairs is responsible for coordinating all internal and external communications for the department. This includes responding to media and public inquiries, organizing community events, managing the speaker's bureau, and holding employee recognition events. This year's Juvenile Hall Open House processed more than 4,100 visitors, an all-time record. The unit was also instrumental in placing multiple positive stories about the department in the local media.

2007-08 ADOPTED BUDGET DIRECT COST BY PROGRAM



STAFFING COMPARISON BY YEAR



100 YEARS OF SERVICE



John Hensley
Deputy Chief Probation Officer



Chris Henley
Probation Director



Lisa Donohoo
Probation Director



Ken Worthington
Probation Director



Stacy Adams
Probation Director

INTRODUCTION

Adult Field Services, led by Deputy Chief Probation Officer John Hensley, provided more than 10,000 investigative reports on offenders to the courts during FY 06/07. They also supervised more than 19,000 adult offenders in San Diego County. Most offenders remain under supervision for three years during which time they are expected to build necessary skills to become productive members of society. The level and type of supervision and services depends on the offender's needs and risk to the community. Offender needs include substance abuse treatment, educational training, employment enhancement, and behavior modification. Risk factors include the seriousness and number of previous crimes, drug history, and stability of their living environment.

Adult Field Services is committed to improving service delivery methods to meet the needs of a variety of types of offenders. When service delivery matches offender needs, recidivism is reduced, communities are protected, and there are fewer victims. Examples of specialized units targeting specific offenders include the Youthful Offender Re-entry Program, the DUI Intensive Supervision Program, and the GPS Sex Offender Supervision program. During FY 06/07, Adult Field Services armed 30% of its intensive supervision officers and will arm the remaining intensive officers by the end of FY 07/08.

SEX OFFENDER UNIT

The nationally acclaimed Sex Offender Unit was designed in San Diego and uses the containment model (consisting of law enforcement, probation officers, therapists, and polygraph technicians), designed to protect the community from child molesters and other sex offenders. Selected sex offenders are also monitored with global positioning satellite technology for added supervision.

ADULT INVESTIGATIONS

Investigations probation officers prepared more than 18,000 court reports during FY 06/07. Of those, more than 10,000 were pre-sentence investigations. Those reports provided the judges, district attorney, and defense counsel with offense descriptions, defendant statements, criminal histories, sentencing evaluations and recommendations, victim impact statements, and loss/restitution amounts.

SB 618, PRISON REENTRY ACT

Probation officers are an integral part of The Prison Reentry Act. This act targets the risks and needs of incarcerated offenders who currently recidivate at a rate of 70% within two years of release. Probation staff, in collaboration with other criminal justice agencies, help incarcerated offenders create realistic community re-entry plans focused on employment, educational achievement, and substance abuse treatment. In FY 06/07, the unit completed over 100 life plans and will triple that number in the upcoming year.

YOUTHFUL OFFENDER PROGRAM

The Youthful Offender Program (YOP) uses risk assessment scores to identify high-risk male and female offenders between the ages of 18-24 years old and focuses on community safety and offender rehabilitation. The YOP unit provides a collaborative approach to supervising this transitional age group by teaming up with community-based organizations to achieve sobriety and full-time employment/schooling while addressing other important crime producing factors such as criminal thinking and pro-criminal association. Initial outcome measures show that employment increased from 25% of offenders being employed at the time of arrest to over 66% being employed after six months of assignment to the unit. Also during that time 82% of the offenders showed an overall decrease in their re-offending risk score.



DUI INTENSIVE SUPERVISION PROGRAM

The DUI unit is intensively supervising 300 probationers convicted of felony drunk driving. The focus is on improving community safety by reducing DUI fatalities, increasing victim reparations, and ensuring offender rehabilitation and compliance. Probation is proud to partner with MADD to highlight the DUI Enforcement Team's most wanted fugitives list. During FY 06/07, the department began monitoring up to 20 offenders with SCRAM, an alcohol-sensing ankle bracelet that detects alcohol consumption around the clock.

WATCH

The Women And Their Children (WATCH) program targets pregnant women who have been identified as having a substance abuse problem. A probation officer administers multiple unannounced drug tests each month to ensure the safety of the unborn fetus. The WATCH program supervised 106 women during fiscal year 2006-2007 and had a 100% success rate of delivering tox-free babies.



Pamela Martinez
Deputy Chief Probation Officer



Michael Adkins
Probation Director



Kim Broderick
Probation Director



Mechelle DeFraites
Probation Director



Kim Allen
Probation Director



Margie DeLeon
Probation Director

INTRODUCTION

Under the leadership of Deputy Chief Probation Officer Pamela Martinez, Juvenile Field Services works to keep kids from becoming career criminals by showing them a better way. This would not be possible without the collaboration of community partners, who together with the Probation Department offer many prevention, early intervention, supervision, and treatment programs.

PREVENTION

The Community Assessment/Working to Insure and Nurture Girls Success (CA/WINGS) program has proven to be highly successful in connecting troubled youth and their families with critical community resources that provide positive alternatives to crime.

The CA/WINGS program provided services to 7,385 youth and families during FY 06-07. The program provided case management to 2,251 youth with 80% successfully completing all or some of their designated goals. The CA/WINGS program showed 87% of the participating youth had improved resiliency scores at the time of exit from the program as measured by the San Diego Regional Resiliency Checkup (SDRRC) during the FY 06-07.

INTERVENTION

The Probation Department, through its Community Intervention Officer (CIO) and Informal Supervision programs, intervenes to divert youth from formal court proceedings. CIOs are stationed regionally throughout San Diego County at Probation Department offices, police agencies, and community based organizations. CIOs review and assess certain minor offenses with the juvenile offender to determine the need for providing early intervention services to them

and their family. The Informal Supervision program monitors the activities of youthful offenders who have been granted informal handling of their case by the Court or probation officer. Youth placed on informal supervision are monitored by the Probation Department for a minimum of six months.

SUPERVISION

The Juvenile Supervision Division staffs the Aftercare Unit, the Compliance Unit, Juvenile Drug Court, the Juvenile Sex Offender Management Unit, the Placement Unit, the Intensive Case Management Program, the Parenting and Mentoring Program, and the Substance Abuse Services Program.

Probation officers are responsible for developing case plans that provide for the safety and protection of the community, hold minors accountable for their behavior, and offer rehabilitation services appropriate to the minor's circumstances.

Probation officers maintain and document regular contacts with probationers, parents, therapists, school personnel, and law enforcement officers.

TREATMENT

The Breaking Cycles program provides wrap-around services and graduated sanctions to break the cycle of delinquency and substance abuse. Breaking Cycles participants have shown an overall reduction in recidivism: 85% of program participants were not arrested during program participation; 89% did not receive a probation referral; 91% did not have a sustained petition; and 96% did not have an institutional commitment for over 90 days for a new offense during program participation.

A special program, Teen WATCH, ensures pregnant youth do not use drugs and deliver healthy babies through close monitoring by probation officers. All 29 of the girls who participated in the program during FY 06/07 delivered healthy, drug-free babies.

SPECIAL OPERATIONS

Specially trained armed probation officers make frequent unannounced home visits and closely monitor probationers assessed at the highest risk levels. These officers are also teamed with other law enforcement officers in a variety of multi-jurisdictional units.

During FY 06/07, 3,805 minors were placed on Home Supervision with 53,346 contacts made. Of the minors placed on Home Supervision only 1% were arrested for new criminal offenses.





Ann Sasaki-Madigan
Deputy Chief Probation Officer



Yvette Klepin
Kearny Mesa JDF
Superintendent



Craig Stover
East Mesa JDF
Superintendent



James Seal
Camp Barrett
Superintendent



Dan DeLeon
Juvenile Ranch Facility
Superintendent

INTRODUCTION

Directed by Deputy Chief Probation Officer, Ann Sasaki-Madigan, Ph.D., Institutional Services provides educational, vocational, psycho-social, life-skills, cognitive behavioral, and substance abuse services in a safe and secure environment to better prepare detainees for becoming successful adults in our communities. Institutional Services also supervises juvenile and adult offenders performing court ordered community service, and oversees the alternative sentencing adult Work Furlough Program.

DETENTION FACILITIES

The East Mesa and Kearny Mesa Juvenile Detention Facilities house youth charged with a wide range of offenses. Youth stay in these facilities for an average of 22 days while their court hearings are completed and long-term placement is determined and carried out. They make up two of the eight juvenile halls in California to receive the highest health care accreditation from the California Medical Association. The detainees receive intensive rehabilitative programs focusing on anger management and violence reduction, gang awareness, and criminal conduct and substance abuse effects during their stay.

Kearny Mesa Juvenile Detention Facility (Juvenile Hall) has served the community since 1954. It housed a daily average of 329 boys and girls during FY 06/07. It serves as a short-term secure environment for youth awaiting trial or longer-term placement.



East Mesa Juvenile Detention Facility was built in 2004 to relieve overcrowding at Juvenile Hall. It housed an average of 219 boys during FY 06/07. The boys wait for transfer to the Department of Juvenile Justice or other long-term placement.



CAMPS

The Juvenile Ranch Facility in Campo, Camp Barrett in Alpine, and the Girl's Rehabilitation Facility in Kearny Mesa are three placement options operated by the Department that provide individualized treatment plans for probationers.



The Juvenile Ranch Facility houses boys between 13 and 18 years of age. Programs are tailored to meet the individual needs of the boys and focus on substance abuse, anger management, education, and promoting a positive peer culture.

Camp Barrett houses the most seriously delinquent boys 16.5 through 19 years of age. The goal is to provide wards with the training and skills necessary to successfully reintegrate into society. Certificate programs are available in fire science, culinary arts, and building/landscape maintenance.



The Girl's Rehabilitation Facility provides treatment to 13 to 17 year old girls. The girls earn their way through five stages in the 12-week program.

OUT OF CUSTODY OPTIONS

Work Project is a sentencing option for both adult and juvenile non-violent offenders that helps keep the community clean at no cost to taxpayers. In FY 06-07, crews spent more than 470,000 man-hours improving the environment.

Work Furlough is a work release program that allows non-violent adult offenders to leave a minimum-security facility each day to perform work duties, but remain incarcerated nights and weekends.

Cajon Valley Union School District

Children's Initiative

CHOICE Program

Correctional Alternatives, Inc.

County Office of Education

Escondido Union School District

Forensic Technologies

Grossmont Union School District

La Mesa/Spring Valley School District

McCallister Institute

Mental Health Systems, Inc.

National Conflict Resolution Center

NorChem Drug Testing Laboratory

North County Lifeline, Inc.

Phoenix House of San Diego



NER S



Poway Unified School District

San Diego Association of Governments

San Diego County Sheriff's Department

San Diego Police Department

San Diego State University Research Foundation

San Diego Unified School District

San Diego Youth & Community Services

Social Advocates for Youth

South Bay Community Services

Spectrum

STAR/PAL

University of California, San Diego

Vista Hill

Volunteers In Probation, Inc.

100 YEARS OF SERVICE



NATIONAL ASSOCIATION OF COUNTIES AWARDS

Youthful Offender Reentry Program
Tele-Psychiatry Program
In-House Training Program
GPS Sex Offender Monitoring
DUI Enforcement Unit

JUVENILE JUSTICE COMMISSION AWARDS

Leann Kowalski
Mara Steinberg

MOTHER'S AGAINST DRUNK DRIVING

Special Law Enforcement Officer Award
Gonzalo Mendez

NATIONAL JUVENILE DETENTION ASSOCIATION

Bob Radar Line Staff Worker of the Year
Shannon D. Edison

CHANNEL 10 LEADERSHIP AWARD

John Echeverria

EAST COUNTY ELKS LODGE

Law Enforcement Officer of the Year
Heather LaCroix

PUBLIC SAFETY GROUP

Above and Beyond Award
Kim R. Allen

BAKER TO VEGAS CHALLENGE CUP RELAY

3rd Place Mixed Division



EMPLOYEES OF THE YEAR

Adult Field Services

Rosa Pagala
Lynn Wonsetler

Institutional Services

Rebecca Perry
Tanya Brock

Juvenile Field Services

Carl Heidemann
Anita Quinn

Administrative Services

April Mitchell

African American Probation Officers Association

Lee Brannon

Asian Islander Probation Association

Lucy Tatoy

California Probation, Parole & Correctional Association

Julie Stollenwerk

Probation Officers Association

Joe Cristarella
Cynthia Gamboa
Jeanette Robinson

Volunteers In Probation, Inc.

Richard Rodriguez



PROBATION DEPARTMENT CONTACT INFORMATION

| | |
|---|--------------|
| Probation Administration | 858-514-3148 |
| North County Office | 760-806-2313 |
| East County Regional Center | 619-441-4455 |
| South County Office | 619-498-2111 |
| Starling Drive Office | 858-492-2300 |
| Ohio Street Office | 619-574-5500 |
| Hall of Justice | 619-515-8202 |
| Work Project..... | 858-560-3258 |
| Juvenile Probation Center | 858-694-4600 |
| Kearny Mesa Juvenile Detention Facility | 858-694-4500 |
| East Mesa Juvenile Detention Facility..... | 619-671-4400 |
| Girls Rehabilitation Facility | 858-694-4510 |
| Juvenile Ranch Facility | 619-401-3500 |
| Camp Barrett..... | 619-401-4900 |
| Youth Day Center North | 760-752-1842 |
| Youth Day Center Central | 619-266-6060 |
| Reflections North..... | 760-752-1842 |
| Reflections Central | 619-667-6891 |

WEBSITE

www.sdcounty.ca.gov/probation

COUNTY OF SAN DIEGO BOARD OF SUPERVISORS

Greg Cox, District 1
Dianne Jacob, District 2
Pam Slater-Price, District 3
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Walter F. Ekard